

LEEDS LOCAL ACCESS FORUM

Meeting to be held in Leeds Civic Hall on
Tuesday, 15th July, 2008 at 6.30 pm

MEMBERSHIP

Mike Willison (Chair) - User of local rights of way
Phillip Maude - User of local rights of way
Didy Metcalf - User of local rights of way
Steven Wood - User of Local Rights of Way
Vacancy - User of Local Rights of Way
Doreen Lawson - Owners and Occupiers
Vacancy - Owners and Occupiers
Vacancy - Owners and Occupiers
Councillor J Dunn - LCC
Councillor C Fox - LCC

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A G E N D A

- 1 **Apologies for Absence**
To receive apologies for absence (if any).
- 2 **Election of Chair and Vice- Chair of the Forum**
To receive nominations for the election of Chair and Vice-Chair of the Leeds Local Access Forum for the period 2008/09.
- 3 **Chair's Opening Remarks**
To receive the Chair's opening remarks.
- 4 **Declarations of Interest**

As required by Regulation 6(8) of the Local Access Forums (England) Regulations 2007 Members of the Forum are required to declare any direct or indirect interests. A direct or indirect interest might reasonably be regarded as one which might affect a Member's well being, financial position, or business (direct) or that of a relative or friend (indirect) to a greater extent than that of other council tax payers, ratepayers or other inhabitants of the area.
- 5 **Minutes of the Last Meeting** 1 - 6

To approve the minutes of the last meeting of the Leeds Local Access Forum held on 13th May 2008.
- 6 **Matters Arising**

To consider any matters arising from the minutes of the last meeting.
- 7 **England Access Forum** 7 - 16

To receive the minutes and information on the England Access Forum held on 15th May 2008.
- 8 **Gating Orders** 17 - 34

To receive a report of the Director of City Services and the Director of development to seek support to temporarily close the carriageway for Back Nowell Mount which runs at the rear of Nowell Crescent and Nowell Mount whilst Back Nowell Place which runs to the rear of Nowell Mount and Nowell Place
- 9 **Rights of Way Improvement Plan Update**

To receive an update on the progress of the Rights of Way improvement Plan.

- 10 **Open Access**
- To receive an update on Open Access.
- 11 **Forum Matters**
- To consider a report by the Forum Secretary on administrative matters.
- 12 **Consultation Response - Leeds City Council Natural Resources and Waste Development Plan** 35 - 36
- To note the Chair's response to a consultations on Leeds City Council Natural resources and Waste Development Plan.
- 13 **Access Newsletter** 37 - 38
- To receive the latest Access Newsletter issued by DEFRA.
- 14 **Forward Work Programme** 39 - 40
- To consider and propose items for future meetings of the Leeds Local Access Forum.
- 15 **Date and Time of Next Meeting**
- The proposed dates of future meetings are as follows:
- Tuesday 16th September 2008
 - Tuesday 11th November 2008
 - Tuesday 17th February 2009
 - Tuesday 12th May 2009

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Leeds Local Access Forum

Tuesday, 13th May, 2008

PRESENT: Dr. M. Willison in the Chair

Mrs. D. Metcalf, Mr. S. Wood, Councillor
J Dunn and Councillor C Fox

IN

- ATTENDANCE:**
- Paul Bowers – Legal Services
 - Bob Buckenham – Assistant Countryside and Access Manager
 - Julian Kelly – East North East Homes
 - Rob Kirton – Crime Reduction Co-Ordinator
 - Laura Pilgrim – Governance Services

78 Apologies for Absence

Apologies were received from Mr. P. Maude, Mrs. D. Lawson and Mr. R. Brookes.

79 Chair's Opening Remarks

The Chair welcomed all Officers and Members of the Forum to the Meeting.

80 Minutes of the last meeting

The minutes of the meeting held on 5th February 2008 be approved.

RESOLVED: That the minutes be approved.

81 Matters Arising from the last meeting

The Chair provided all Members of the Forum with a response which he had provided on a recent consultation on the West Leeds Gateway Area Action Plan. The consultation period on the Draft Area Action Plan had taken place in between meetings of the Forum.

RESOLVED:

- a. That the Chair's response be noted.
- b. Minute 72b) Letter to Natural England outstanding
- c. Minutes 72e) Journals to be circulated
- d.

82 Gating Orders

The Chair agreed to change the order of the Agenda to consider the applications for Gating Orders before considering the item on the Review Process for Gating Orders.

Aysgarth Estate

Mr. Julian Kelly from East North East Homes presented a report to the Forum on an application for a Gating Order for the Aysgarth Estate, East End Park, Leeds. Mr. Kelly informed the Forum that there had been a high level of crime and anti-social behaviour in the area which had led to the increased fear of crime by local residents. Initial consultation with the police indicated that there had been 182 crimes reported in the vicinity which was a rather large figure. Further liaison had taken place with local residents, local ward councillors and relevant officers of Leeds City Council. One of the main problems was that the Estate was not very well designed and that it had many alleyways to access different areas. It was proposed that there would be nine gates installed in total and some areas would be closed off by the use of fences where the highway was not required to be closed off. The Emergency Services had been consulted in relation to this and had supported the proposed scheme. As with all Gating Orders a review in to its effectiveness would be carried out after 12 months of operation.

The Forum considered the application and resolved to support the application for a Gating Order for the Aysgarth Estate, East End Park.

White Laithe Garth, Whinmoor

The Forum then went onto consider a report presented by Mr. Rob Kirton in relation to an application for a Gating Order for White Laithe Garth, Whinmoor. As outlined in the report local residents had been the victim of crime and anti-social behaviour in the area which had led them to make strong representations to a number as relevant parties such as the police and local councillors. It was believed that the path would have a positive impact for the residents living in the area by restricting access to the rear alleyway.

A Number of issues were addressed in the questions to Mr. Kirton:

- The Highways Department had initially thought the problems in the area were of little concern. However, since the initial consultation had taken place the situation had deteriorated so much so that it was now a concern for the Community Safety Team.
- The Ramblers Association had not been consulted on for this application. Mr. Kirton informed the Forum that Officers were still learning things from the Gating Order process and would certainly look into including the Ramblers Association in future consultations along with any other footpath user groups.
- The report did not list any actions which had taken place to resolve the problems in the area before reaching the decision to obtain a Gating Order. Members of the Forum advised Mr. Kirton that it would be beneficial that the reports included this information in the future.

After considering the report and the verbal information presented to them the Forum resolved to support the Gating Order for White Laithe Garth.

Nancroft Mount, Armley

The Forum then considered the application for a Gating Order for Nancroft Mount, Armley. The application differed from previous Gating Orders as although the highway was not adopted, the path had been open to the public for over 20 years. In circumstances such as this Rights of Way Passage could be established and it could be established that highway status existed over the land leading to the requirements of a Gating Order. Gating had already taken place as indicated in the report in March 2008 without following the Gating Order procedure. However further legal advice was obtained and it was recommended that a Gating Order should be applied for as there was a 'grey area' over whether highway status existed or not. There was one resident in the area who had a longstanding complaint with the Council in relation to the gates. There had been a consultation exercise as with all Gating Orders and there had been only one objection.

The following issues were addressed by the Officer:

- Although there was lighting near the path lighting sometimes attracted anti-social behaviour which was the case in this instance.
- There was ambiguity over the ownership of the path and in instances such as this there were often multiple unknown owners.
- There were gates in existence however the Gating Order was required to temporarily close the highway

The Forum resolved to support the Gating Order for Nancroft Mount, Armley.

RESOLVED: That the Gating Orders for Aysgarth Estate, East End Park, White Latihe Garth, Whinmoor and Nancroft Mount Armley be supported.

83 Proposed Review Process for Alleygating Leeds

Members of the Forum received an update on the proposed review process for Alleygating in Leeds for both pre and post Gating Order legislation.

The following issues were raised:

- The Ramblers' Association and the Emergency Services would need to be included in any further consultations on the review of Gating Orders.
- Officers from the Community Safety Team were working with PCSOs in the areas where there were Gating orders.
- Members requested that any reviews of Gating Orders should also be presented to the Forum. As there was a rolling programme of reviews the Forum would receive regular updates.
- There was the possibility of the gates being removed under the review process but other alternatives such as anti-climb paint could also be used as a deterrent in areas.
- There was a cost implication in the installation of gates which had been supported by various Leeds Area Management Boards. Gates were made so that they can be reused in other areas.
- Many of the Gating Orders were for 24 hour periods however time limited Orders were also possible if required.

- The Forum requested clarification as to how many Gating Orders there were in place in Leeds as the numbers provided in the report were inconsistent with those stated in the Safer Leeds Partnership Plan 2008-2011.
- Any gates which had been installed prior to Gating Order legislation would come to the Forum to have the formal Gating Order as part of the review process.

RESOLVED: That the report be noted and that all points raised by the Forum are considered by Officers.

84 Rights of Way Improvement Plan Update

The Draft Rights of Way Improvements Plan was to be considered by Leeds Executive Board on 14th May 2008. If the document received the Executive Board's Support it would be submitted for the statutory 12 week consultation period. Whilst Members of the Forum welcomed the recent progress in the Draft Plan they once again expressed their concern regarding the significant delay in completing the Rights Of Way Improvement Plan. In particular, the Forum expressed concern that the final date of 30th September 2008 for comments to be received meant that the main summer holidays would come in the middle of the consultation period. Members would be updated on any future development at future meetings.

RESOLVED: That the update be noted.

85 Open Access

The Forum noted that the Access Management Grant Scheme was still frozen however some work had been completed at Reva Reservoir to improve access generally.

Mrs. Metcalf informed the Forum that a Forum had be created for Rombalds Moor. Officers were unaware as to whether Leeds City Council Officers had been invited to attend and agreed to make further investigations into the matter.

RESOLVED: That the update be noted.

86 Natural England - Handbook for Local Access Forum Members

Members of the Forum received a copy of the 'Natural England – Handbook for Local Access Forum Members'. The Chair highlighted a number of paragraphs which would be of interest to Leeds Local Access Forum Members and in particular the section on Access Forums which covered cities.

Members were requested to consider the document and come to the next meeting with suggestions for items for the Forum to consider. These items would be added to forward plan for the Forum.

RESOLVED: That the Handbook be noted and Members to propose items for future meetings.

87 Rights Of Way Circular - Guidance for Local Authorities

The Assistant Countryside and Access Manager advised the Forum that due to a change in recent legislation DEFRA had issued a new Rights of Way Circular (1/08) which superseded a number of other circulars including 2/93. The officer outlined the contents of the circular and noted that the circular was a good reference document.

The Chair raised the issue of Liaison groups on page 9 of the Circular and asked if there was any progress on the reestablishment of the Public rights of Way Forum. The Assistant Countryside and Access Manager advised that the situations had not advanced and would provide the Forum with an update at its next meeting.

RESOLVED: That the Rights of Way Circular (1/08) be noted.

88 Discovering Lost Ways - E-Bulletin

The Forum received a copy of the most recent E-Bulletin on Discovering Lost Ways Review. Members would be updated on any future developments in this area.

RESOLVED: That the update be noted.

89 Access Newsletter

The Forum received the latest Access Newsletter from DEFRA for information

RESOLVED: That the Access Newsletter be noted.

90 Date and Time of Next Meeting

RESOLVED: That the next meeting of the Leeds Local Access Forum would be on 15th July 2008 at 18:30

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Agenda Item 7

ENGLAND ACCESS FORUM: FIRST MEETING, 15TH MAY 2008, CHELTENHAM

Local Access Forum members

Duncan Graham	Cumbria	(Chair)
Edgar Ernstbrunner	Wigan	
Pam Brooks	Northumberland	
Steve Scoffin	Tees Valley	
Richard Holmes	Wakefield	
Hazel Armstrong	East Riding & Hull	
Edgar Powell	Worcestershire	
Andrew McCloy	Peak District NP	
Andrew Shirley	Derbyshire & Derby	
Bob Smith	Peterborough	
Matthew Balfour	Kent	
Alan Marlow	Hampshire	
Bob Harvey	Devon	
Claire Stuckey	North Somerset	

Natural England

Pam Warhurst
James Marsden
Terry Robinson
Lucy Heath
Paul Johnson
Amanda Earnshaw
David Gear (Secretary)

(Apologies were received from Liddy Lawrence, Hertfordshire & Peter Ashcroft, Natural England)

Duncan Graham and James Marsden welcomed everyone to the inaugural meeting of the England Access Forum, and members introduced themselves.

The Chair emphasised the importance of the creation of the Forum and to the partnership which it entailed. There was no shortage of issues to be addressed as the agenda demonstrated. He looked forward to robust and constructive debate

1 Draft EAF constitution *(this had been circulated for discussion and approval)*

(a) Membership: The majority of LAF members were, coincidentally, LAF chairs. it was **confirmed** that this was not a prerequisite for membership, and that maintaining a balance of interests and individuals was a more significant criterion

(b) EAF/Natural England relationship: It was emphasised that although EAF was not a decision-making body, it was a Forum for constructive and robust dialogue in a partnership framework.

(c) NE representatives were full members and not officers in attendance

(d) Regional borders:

LAF regions were based on Government Office Regions. As a result, the south east had 19 members. Whilst LAFs could set up informal sub regions that was very much for the future.

(e) Natural England should undertake further work on how best London Boroughs could be absorbed into the structure.

(f) EAF meeting agendas: It was **confirmed** that EAF members (in conjunction with LAF regional co-ordinators) would put forward agenda items to be collated by the EAF Secretary, and finalised with the Chairman.

(g) EAF meeting minutes: Although EAF meetings were not open to the public, it was important that the work of EAF was transparent. Minutes would be sent to each LAF and publicly accessible via Natural England's web site.

(h) Member substitution: It was **confirmed** that on occasions when the inclusion of a particular agenda item meant someone's specific knowledge/experience would contribute to the discussion, then it would be pragmatic to allow substitution.

(i) Inter-regional development: It was **agreed** that opportunities for regional development and inter-regional liaison will be "encouraged" rather than just "explored" (penultimate bullet point).

The Constitution was then **agreed** subject to minor adjustments to wording to reflect the debate.

2 Forum name

In discussion it was agreed that there was no perfect name or magic acronym. Various suggestions were made, with differing views on the merits of including the word 'countryside' in the title as per the CROW act, and the limitations in scope imposed by the use of 'access'. In the end it was agreed that 'England' (to avoid confusion with access to English as a language), 'Access' and 'Forum' were as good as it gets.

It was **agreed** to adopt the name England Access Forum (EAF).

3 Round up of LAFs Strategic Progress and Challenges

It was **agreed** to defer discussion of this item to a future meeting.

4 Natural England's recreation and access policy

Although this was emerging, it would have to go for its 'first reading' to Natural England's Board, before being seen by EAF. The typical stages of a Natural England policy process are:

- start with the premise that NE would 'talk to people';
- gathering of evidence;
- initiate a policy;
- develop the policy so as to enhance the delivery of its purpose.

At the earlier, 'scoping paper' stages, there should be opportunities for EAF involvement. The Chair emphasised the value of the earliest possible consultation with both EAF and LAFs and this was accepted by Natural England.

It was **agreed** that the diagram *Where Access fits in Natural England* would be circulated with the minutes.

5 Discovering Lost Ways

- Following a year long review Natural England had concluded, (and recommended to Government), that its focus should move from archive research to facilitating a re-evaluation of the legislation and procedures for recording historic routes.
- Accordingly, Natural England was closing down the DLW project and, in its place, setting up a Stakeholder Working Group to consider all the issues surrounding unrecorded rights of way, and whether specific changes were needed to the relevant law and procedures.
- DLW had been successful in developing a research method enabling the identification and submission of evidence for lost ways to highway authorities. However, it does not result in any quicker determination of claims under the current system for recording these routes on the Definitive Map where it takes an average of three years for a route to be processed and recorded.
- Research suggested that DLW was actually a misnomer as over 50% of the routes identified are in regular use but not legally recorded. An unanticipated consequence of the cut-off date could be a net loss of access particularly in urban areas. Ministers had undertaken not to bring the cut-off date into force legally at least until the Stakeholder Working Group had reported.
- As part of the DLW close down activity, Natural England would discuss with stakeholders how best to share information, lessons learned and good practice, as well as encouraging networking amongst those with an interest in unrecorded rights of way.

Main points made in the discussion which followed were:

- While understanding the reasons for the DLW changes, LAF representatives emphasised the value of the hard and excellent work done by volunteers and stressed the need for accessibility to the material and support for local initiatives.
- There was an urgent need for simplification and modernisation of procedures.
- For the Stakeholder Working Group to function well, it would be essential to maintain a balance between interest groups.
- It was important to recognise that inherent in the nature of the process was the impossibility of one interest group getting everything it wanted; a balanced package of reforms was the aim.
- A central issue would be how to ensure that genuine rights of way were added to the definitive map without unnecessary paper work, but also without disrupting modern forms of land use.
- It was confirmed that some members of the Stakeholder Working Group would be members of LAFs, though not attending in this capacity. The view was expressed that there should be some form of direct representation of LAF interests.

6 Review of National Trails and Rutes

The context for the Review, and its purpose is as follows:

- Established by the National Parks and Access to the Countryside Act 1949, England possessed 13 national trails, providing around 2,200 miles of high quality routes for walking, cycling and horse riding across our finest landscapes, mainly along public rights of way.
- According to the Long Distance Walkers Association, around 600 other strategic recreational routes have been created without the benefit of these such statutory powers, procedures, or funding arrangements.
- Natural England holds the statutory responsibility for planning and establishing national trails. Although their day-to-day management is carried out by the relevant highway authority, most of the costs of this work are supported by Natural England grants.
- The review will aim to “identify a sustainable, customer focused and prosperous future for long distance routes for walking, cycling and riding across England, including national trails”, and define Natural England’s role in relation to them. Specifically, the review will:
 - examine how the family of trails and routes work together;
 - find out what users and potential users want compared to what they get;
 - identify new options for their management, funding and marketing;
 - indicate what Natural England’s role should be; and
 - recommend a way forward.
- From September 2008 LAFs will be invited to advise on the review options (which could be the focus of a more detailed presentation at the next EAF meeting).
Meanwhile LAFs will be kept informed of progress via LAF regional coordinators.

Main points made in the discussion which followed were:

- the recognition that it was legitimate for LAFs without national trails in their areas to input to the Review;
- that existing perceived anomalies in national trail funding (note sums spent on Hadrians Wall) should be examined/tackled; and
- that the supply/deficit of long distance routes for horse-riders should be remedied.

7 Coastal access

Natural England, in conjunction with Defra, had recently agreed on the rather elegant (legal) solution of the round-the-coast route being a National Trail. On 3rd April, both Part 9 of the

draft Marine Bill (which dealt with access) and a first outline of Natural England's Scheme were published, (the latter on Natural England's web site). The Bill recognised the involvement of LAFs in the process of Natural England aligning the coastal trail and considering what access land should be included en route and what access management is required:

- Before submitting recommendations about the alignment of the trail along each section of coast to the Secretary of State, Natural England would consult LAFs, as well as owners and occupiers of affected land, local authorities, English Heritage, and the Environment Agency.
- After taking such views into account, Natural England would publish on a website the report it intended to submit to the Secretary of State for that section of coast.
- Natural England would send copies to LAFs as well as to all owners and occupiers of affected land that it had been able to identify, and to English Heritage, and the Environment Agency.
- LAFs would be able to make representations to Natural England regarding the report, as would owners and occupiers of affected land, English Heritage, the Environment Agency, and any other interested parties.
- Once Natural England had taken these representations into account, it would send the report to the Secretary of State, and include any representations it had received from LAFs, from affected owners and occupiers, and from English Heritage and the Environment Agency, together with Natural England comments on them.
- Natural England would also summarise any other representations made to it about the report, and send this summary together with any comments that it considered appropriate to the Secretary of State.

Main points made in the discussion which followed were:

- the sequence in which different parts of the trail would be designated had yet to be decided;
- there would be national trail-style determination of representations, rather than a CROW-style appeals procedure: the Secretary of State would be guided by the advice/recommendations received from his officials;
- a requirement for compensation would be avoided by locally sensitive alignment decisions that would avoid significant adverse impacts on business and property interests;
- temporary leys would be treated as a crop, with access confined to the field edge;
- higher rights for horses and cyclists couldn't be imposed uniformly around the coast: instead, local opportunities would be taken to improve these rights;
- public sector bodies might be more amenable to granting higher rights, and they would be 'factored in' where they already existed;
- on stretches of coast where nature conservation sensitivities arose, a range of mitigation options would be considered, and appropriate assessments undertaken where relevant;
- there were a handful of historical *causes celebres* around the coast which it was hoped the advent of the coastal national trail would finally resolve;
- funding for maintenance of the trail was a key issue, especially for relatively impoverished local authorities: although the obligation would ultimately fall on the taxpayer rather than the land manager, a precise mechanism for funding had yet to be agreed;
- close attention would need to be given for the rules governing the exercising of dogs, especially in view of the current diverse arrangements; Natural England was working with the Kennel Club on this issue; and
- the normal principle would be to route the trail around estuaries via the first bridge/tunnel/ferry.

Members raised the fundamental question of cost. It seemed that while Natural England would fund implementation, there was a very real danger that maintenance would be simply landed as an additional burden on Highway Authorities. As the ROWIP experience had demonstrated this was unlikely to be a satisfactory solution. LAF representatives emphasised the need for wide and transparent debate on this.

8 Support for LAFs

- (a) Members Information Handbook: Discussion pivoted around the pros and cons of Natural England publishing the document as a printed hard copy:
- The title had given the impression that it would be a 'handbook' in the traditional sense of a document that users could literally get their 'hands on'. Natural England would revise the name to something along the lines of "LAF Members Information Source".
 - Natural England's current publications policy stipulated that, owing partly to environmental considerations, hard copies of large documents were not produced.
 - The LAF Members Information Handbook was not immune from that policy, and at 277 pages of A4 it was unarguably a large document.
 - From its conception the Handbook had been envisaged as a web-based source of information, because of its many hyperlinks (rendered irrelevant in hard copy), and because of the ease of arranging future up-dates.
 - Given the 'audience profile' (ie mainly LAF members), Natural England was alert to the issue of a fair proportion either not using, (or at least not having easy access to), the internet.
 - Natural England was content for LAF appointing authorities to print (on demand and at their discretion), hard copies of the Handbook.

Although the problems were appreciated LAF representatives felt that every effort should be made to provide paper copies e.g. to the Secretaries and Chairs of each LAF.

- (b) Developing/supporting regional working/organisation: It was **agreed** that EAF members would collate suggestions from their regions, and forward them to the EAF Secretary. LAF representatives made it clear that, subject to research into what was required, the provision of adequately resourced regional support was crucial to the success of the Natural England/LAF partnership.

- (c) National newsletter: It was **agreed** that the EAF minutes would act as the national 'newsletter'.

- (d) National conference: It was **agreed** that (at least in the medium-term) it was more important to sort out regional conferences with relevant speakers, and even those might be optimistic ambitions given the background of current Natural England financial circumstances (eg a £12m+ cut and £5m in 'efficiency savings'.in 2008/09).

9 Other issues

It was **agreed** to defer discussion of ROWIPs, gating orders, Sustrans, etc to a future meeting. Gating orders would be addressed between meetings after more information on the problems had been made available.

10 Date of next meeting

It was **agreed that** the Secretary would canvas dates.

Note

At a meeting of LAF members at the close of the meeting it was resolved unanimously that

- Duncan Graham , Chair of Cumbria, be elected Chair of the England Access Forum.
- A working group drawn from LAF members of EAF be set up to support the Chair and work with Natural England.

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English Access Forum 15th May 2008 John Dower House Cheltenham

Briefing for Yorkshire & Humberside LAF's

Attendance

All eight National Regions had two representatives, only one apology. Natural England provided support for the meeting and had five representatives. The meeting was chaired by Duncan Graham (Cumbria LAF chair).

Content

Please see draft constitution, agenda and minutes of the meeting (when available). Additional briefing papers are available – Discovering Lost Ways, National Trail Review and Coastal Access.

The meeting agreed on the name and constitution with minor changes. The majority of representatives were chairs of LAF's, one other and myself were not chairs.

There was some discussion regarding how individual regions selected representatives and how to ensure all views were effectively represented. Some Regions have a structure in place for routine meetings for chairs of LAF's and were able to use this meeting to choose representatives. Alternative processes were used in the other Regions.

The English Access Forum is the structure to enable exchange of information and views between LAF's and Natural England. In order to facilitate the exchange of information a process needs to be established to provide contact between the region's LAF's and the English Access Forum representatives. The process should be on the basis of representation and not by mandate in order to reflect the role of the English Access Forum.

Discovering Lost Ways - there is to be an open review of progress to involve all stakeholders based on the data collected so far.

National Trail Review - the review is to consider the future for long distance trails and identify new options for management and funding.

Coastal Access – the project 'scheme' was outlined and it was confirmed this would become the 14th National Trail.

Further issues considered included a National Newsletter (no conclusion), financial constraints (both for Local Authorities and National England) and the electronic sharing of information. There was a divergence of views on Natural England's policy of only providing information in electronic format. This is in order to save on printing costs and also provide information with embedded links to other information. Some Forum Members were able to receive and distribute information via their computer, others felt this was not appropriate and were excluded by this policy. In order that all LAF members are properly informed there may be a role for the individual local authority support of the LAF.

Due to time constraints the latter part of the agenda was not considered, no date was set for the next meeting (possibly Sept/Oct) and Duncan Graham was confirmed as chair.

Richard Holmes
Wakefield LAF

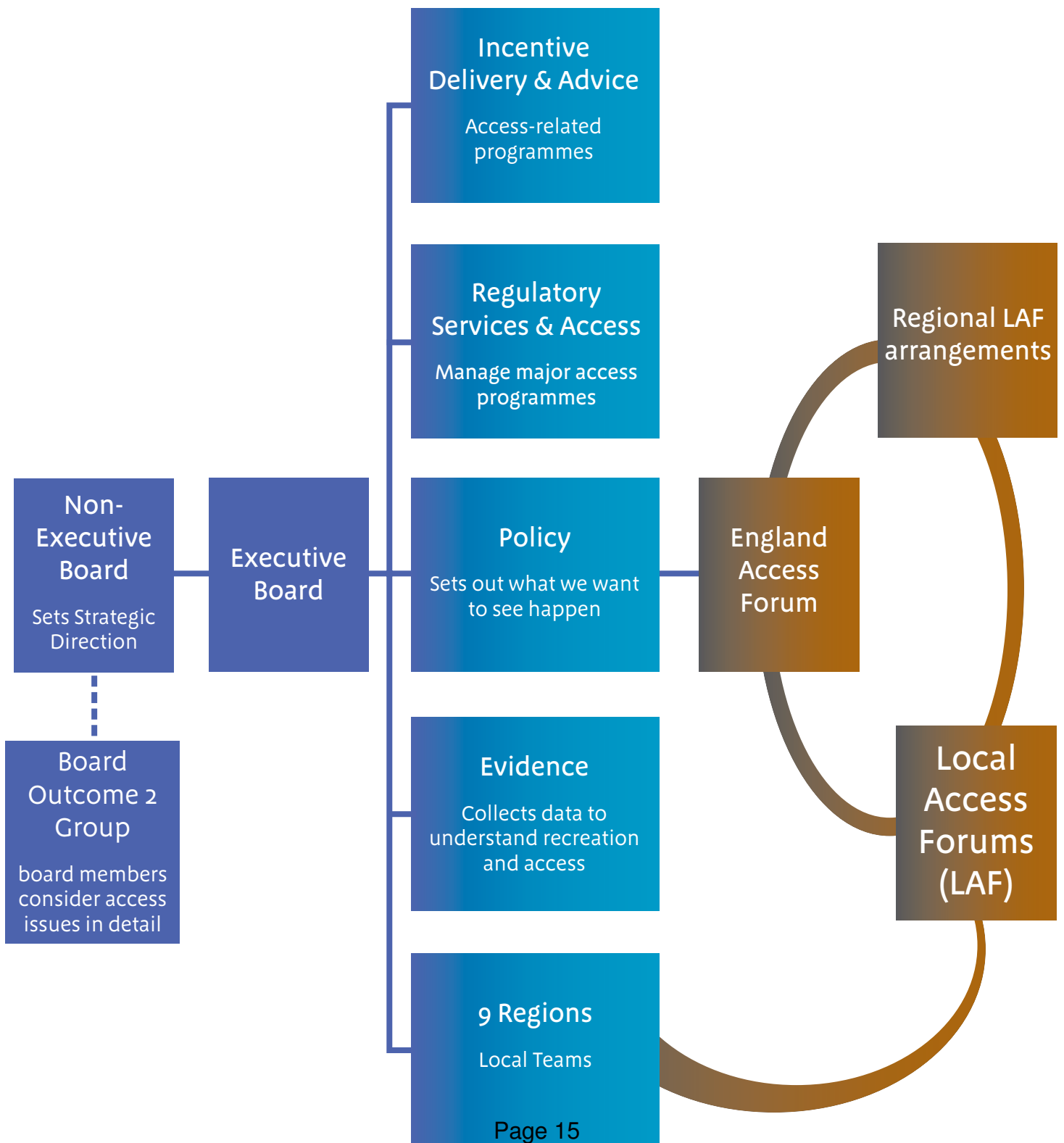
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Where Access fits in Natural England

Our work on access has a wide range of activities across rural, urban and coastal areas. Projects include coastal access, open access, rights of way, National Trails, Country Parks, Natural Greenspace and other access provided through agri-environment schemes. We promote opportunities to enjoy the natural environment through our Health Campaign, the Walking the way to Health Initiative and the Access to Nature grants scheme. Our access work is integrated across different business units within Natural England which are shown below:

Enquiry line: 0870 608 2608



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REPORT TO THE DIRECTOR OF CITY SERVICES AND THE DIRECTOR OF DEVELOPMENT

Date:

Subject: Design & Cost Report

Scheme Title: GATING ORDER – BACK NOWELL MOUNT / BACK NOWELL PLACE, BURMANTOFTS, LEEDS

Capital Scheme Number

Electoral Wards Affected:

BURMANTOFTS AND RICHMOND HILL

Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Eligible for Call In

Not Eligible for Call In
(Details contained in the report)

Executive Summary

The Director of Neighbourhoods and Housing is promoting the installation of gates across the carriageways in the Nowells area of the Burmantofts and Richmond Hill Ward to temporarily close the highway due to high levels of crime and anti-social behaviour. The proposal has the support of the community and all relevant bodies. This report seeks the approval of the Director of City Services to initiate the legal process for the highway closure.

1.0 Purpose of this Report

1.1 The purpose of this report is to seek authority to temporarily close the carriageway. Back Nowell Mount runs at the rear of Nowell Crescent and Nowell Mount whilst Back Nowell Place runs to the rear of Nowell Mount and Nowell Place (see appendix 1 & 2). These carriageways are situated in the Burmantofts and Richmond Hill Ward.

2.0 Background Information

2.1 Section 129A to 129G of the Highways Act allows for the making of a gating order to temporarily close a highway to high levels of anti-social behaviour and crime. The legal provision came into effect on 1 April 2006. The adopted status of the highway is unchanged by the order.

- 2.2 These back roads have been the focus for anti-social behaviour (ASB) and crime for a number of years and continue to suffer greatly. The area is a busy, built-up residential area with a constantly changing population. There are approximately 803 households with 1,773 residents in the Nowell's Lower Layer Super Output Areas (LSOA)¹. The crime domain at 1,645 is ranked in the worst 6 percent in England.
- 2.3 Local residents have voiced their concerns and anger over the rise in crime and ASB to West Yorkshire Police (WYP), Elected Members and council officers from various departments. Many of the residents have, and continue to be victims of crime and criminal damage where offenders have used the back road to access and egress properties.
- 2.4 Leeds City Council's Neighbourhoods and Housing Department – Community Safety, ASBU, ALMO and Area Management – received emails and phone calls from residents demanding action to address the issues. Local Ward Councillors have also expressed their concern with the issues occurring in the area. Meetings with various individuals have also taken place to ascertain the extent of the problems in the area. Indeed such is the high feeling of dismay running amongst many of the residents that a residents group has been set up to look at ways of addressing some of these issues.
- 2.5 As a result of the ongoing problems, the four back streets within the Nowells have been looked at for gating orders, two of which, Back Nowell Crescent and Back Nowell Terrace, have a gating order and gates erected. The two remaining back streets do not have a gating order because gable end owners of property where gates would need to be fixed were opposed to the scheme.
- This issue has now been resolved; partly because one of the original objectors has moved away from the area, and the other objector has changed their mind. Incidentally, this change of mind may well be down to the fact that problems occurring in these two non-gated streets has become gradually worse, and they are now Police hotspot areas for ASB and criminal damage.
- 2.6 Both Back Nowell Mount and Back Nowell Place are accessible from the main highway running from York Road through to Roundhay Road (Harehills Lane) and are therefore fairly visible to passers-by. Irrespective of this, residents express concerns that criminal activity continues and has increased in the back roads, and that they report feeling intimidated by problem individuals and groups that use the back roads to carry out these offences.
- 2.7 There is a varied array of criminal offences occurring in this area but the most common crimes to occur are damage to dwellings, burglary to dwellings and assault occasioning ABH (Actual Bodily Harm). Such has been the fear of crime amongst local residents that the area was included as part of a Police Dispersal Order in 2005, yet problems persist nearly three years later, primarily from known local offenders and problem families who remain in the Nowells area; although many of these have left the area since the dispersal order.
- 2.8 Due to their proximity to major highways, these back roads provide a quick cut through and ideal escape route for criminals operating in the area. It is also an ideal alternative route for vehicles seeking quick and easy access to and from major highways through the Burmantofts estate. As there are a growing number of young families living in the area, there are grave concerns regarding speeding motor vehicles and children's safety, some of which use the back roads as a play area.

¹ Data obtained from 2001 Census for LSOA Leeds 04

- 2.9 The ASBU Enforcement officer for the area has had regular contact with residents to try to identify those causing problems in the area.
- 2.10 Inner East Leeds Neighbourhood Wardens regularly patrol the area and they have vigorously pursued the possibility of alleygating to the area.
- 2.11 West Yorkshire Police NE Leeds Central Neighbourhood Police Team has worked tirelessly in the area to alleviate some of the problems. This includes the use of Police Community Support Officers (PCSO's) to patrol the area, although unfortunately, reported problems appear to occur when a uniformed presence is unavailable, and providing such presence on a constant basis is unsustainable.
- 2.12 The Anti-Social Behaviour Police Link officer has been working in the area to target various problem individuals and groups committing ASB. Part of the role of the officer will be to provide a link between West Yorkshire Police and the multi-agencies working in the area and they will orchestrate the flow of information regarding criminal activity to and from the Police. Much work has been carried out between the link officer and the Registered Social Landlords (RSL's) to try to deal with problem families and individuals living in some of the properties backing onto these proposed streets. It is hoped that this will help the Police deal more efficiently with problems occurring in the back streets, although there continues to be a great deal of assaults and domestic issues occurring in the back streets.
- 2.13 The effects of making the order for properties adjoining or adjacent to the highways subject to the gating would be positive. All residents and owners of rented properties, along with lettings agents who look after property in the affected area were contacted as part of the consultation and the majority were in agreement that gating the back roads would improve their quality of life and reduce crime and ASB. By completing these final two back streets, it is viewed by all parties that this will help to prevent the problems that are currently going on in these two streets, possibly due in part because the two outer back Nowell streets have been alleygated, therefore preventing access to problem causers and criminals, yet possibly pushing the problems into the two Nowells back streets not gated.
- 2.14 The concerns of the residents are supported by the crime figures. There continues to be a high level of crime and ASB in the area, and there are increasing concerns for the two back streets not alleygated. In the last 3 months alone, there have 50 recorded crime and ASB incidents in the Nowells (see appendix 3). This represents a considerable amount and reflects an ongoing trend towards high crime in this particular area of the city.
- 2.15 A planning application to gate all four back streets was submitted on 18th September 2006. Planning approval was granted on 8th November 2006. Planning approval remains in place for the non gated streets for a further year to November 2009, therefore it is reasonably assumed that should the outcome to the gating order be successful, planning consent will still be applicable to the two remaining back streets to be gated.

3.0 Main Issues

3.1 Design Proposals / Scheme Description

- 3.1.1 A lot of hard work continues to take place in the area to eradicate the problems. Despite this, the area continues to be blighted by crime and ASB. It is now proposed to temporarily close the highway by means of a gating order with a view to

stopping the ASB and crime which is believed to be associated with these back roads.

- 3.1.2 Self locking gates no higher than 2.3m with matching fencing in galvanized powder coated steel will be installed at both ends of the back roads to prevent access to them for those not living in the immediate vicinity.
- 3.1.3 The alleygates in the area have been designed with refuse collection wagons in mind. Refuse services have been consulted on possible gate sitings and current alleygates in the Nowells area have been erected with their recommendations in mind. These two further streets will also meet their necessary criteria.
- 3.1.4 The gates will be locked 24 hours a day. Residents living in the properties adjoining or adjacent to the back roads will be provided with a key on request from Neighbourhoods and Housing's Community Safety Service. The gate locks will be numbered in accordance with the system devised by LCC Community safety. Emergency and other services will be provided with keys on request. City Services Street Cleansing and WYP will also be provided with keys.
- 3.1.5 Community Safety will carry out future maintenance of the gates. A commuted sum has been provided for this purpose.
- 3.1.6 Leeds City Council is required to keep a Register of all Gating Orders, to be available to the public and reviewed annually to determine whether the gating measures are still required. Leeds Community Safety will carry out the annual review for these gates. The register will be kept on the Highways register as maintained by Highways Services.

3.2 Consultations

- 3.2.1 Ward Members: All Ward members have been actively involved in promoting these gating orders. Leeds Community Safety will pay 50% of the funding for the project out its Safer Stronger Communities Fund (SSCF) Capital budget, 30% will be funded by each of two Registered Social Landlords (RSL's) (Cascade Housing and Angel Group Housing), and the remaining 20% will be split between Leeds East Inner Area Committee and the Burmantofts Tasking Group..
- 3.2.2 Residents: On 14th April 2008 all residents in the adjoining and adjacent area were sent postal consultation packs to ascertain their views about the possibility of alleygating the area. Packs were also sent to Landlords and Lettings agents of property in the affected area. Residents not responding to the postal consultation were re-visited by the alleygating officer so that a better response to the consultation could be achieved. Residents living in gable-end properties were visited separately to discuss gate design and location, and to gather permissions from them for any works to their property to go ahead. Planning notices were posted at the ends of the back roads as well as in the Yorkshire Evening Post. No objections were received to the planning application.
- 3.2.3 Police: NE Leeds Police Division has been aware of the problems at the Nowells and has implemented various strategies to address the problems in the area through the Central Neighbourhood Policing Team (NPT). These problems have existed for some time and the area has been included as part of a Police Dispersal area in the past in the hope that problems groups can be moved on by the Police. However, the problems have persisted. Much of the problem is caused by the high number of private landlord-run properties in the area and the ever-changing population in the area. Landlords have not been held accountable in the past for problem tenants in their properties or the damage and stress that they cause. NPT officers along with PCSOs and Neighbourhood wardens continue to patrol the area

and report any issues at local multi-agency meetings on a fortnightly basis. Many of these issues are then followed up by the ASB Police Link Officer. Despite all the work going on in the area, problems still exist and the area is consistently a crime hotspot for the Burmantofts Neighbourhood Policing Team. Various problem individuals have been identified through stop checks and the ASB officer for the area has worked on a number of nominals known to operate in the area, even though obtaining evidence from local residents proves difficult. Despite various tactics being used, the area continues to suffer from ongoing problems. The NPT have been informed about the proposed gating scheme and have been made aware that we will now be seeking permission to gate both Back Nowell Mount and Place. They have promised to monitor any problems occurring in Back Nowell Mount and Place should they suffer from an increase in crime at this current time and report these at six-weekly tasking multi agency meetings.

- 3.2.4 Community Safety: Neighbourhoods and Housing – Community Safety section is satisfied that the crime element is sufficient to apply for a gating order.
- 3.2.5 Highways: Development Department has been consulted and has no objections to the proposals. Highways users will need to take alternative routes which will incur a detour of approximately 20 – 30 yards; however this inconvenience has to be placed in context of the community safety situation. Alternative routes exist along Nowell Mount and Nowell Place (for Back Nowell Place). Alternative routes exist along Nowell Mount and Nowell Crescent (for Back Nowell Mount). These are reasonable alternative routes and add very little time to the journey. They can also be assumed to be safer routes to take rather than the back roads as users would be in full view of the fronts of properties and to traffic using Harehills Lane.
- 3.2.6 Rights of way: Learning and Leisure Department has been consulted and have no objections to the proposals.
- 3.2.7 Utilities: Utility and other service providers were contacted regarding the proposed gating scheme. No objections were received.
- 3.2.8 Emergency services: The Fire, Health and Police Authorities were contacted regarding the proposed gating scheme. No objections were received.
- 3.2.9 Prescribed organisations and the Local Access Forum (LAF): The Leeds Local Access Forum **(to be amended)**

3.3 Gating Order Publicity

- 3.3.1 Home office Guidance regarding publicity relating to the making of Gating Order will be followed.

3.4 Implications for Highways users

- 3.4.1 The implications for highways users will be that there will be a loss of amenity so non-resident users will have to take alternative routes that will incur an approximate detour of 20 – 30 yards, as referred to in 3.2.5 above. It is unlikely that those who had used the back roads as a short cut will resort to having to use vehicles if the amenity is lost, as the majority of non-residents live in very close proximity to the back roads.

3.5 Programme

- 3.5.1 It is anticipated that subject to approval these proposals will be implemented in August / September 2008.

4.0 Implications for Council Policy and Governance

- 4.1 The proposals contained in this report comply with Section 17 of the Crime and Disorder Act 1998 and help to contribute to the safety and well being of the people in the community.

5.0 Health Impact

- 5.1 It is not anticipated that there would be an adverse impact on the health of the users if the amenity was lost as the proposed alternative routes will add very little to journey times and the alternatives are safe pedestrian routes. This meets Leeds travelwise policy of discouraging private car use and promoting walking to school.

6.0 Legal and Resource Implications

- 6.1 Funding has been secured from Leeds Community Safety and Leeds East Area Management for installation and maintenance of the gates and fencing, all legal and administration costs and provision of keys.
- 6.2 Funding does not cover support for a public enquiry. This will only be required if there are overwhelming objections to the gating orders and in such unlikely circumstances, the continued promotion of the scheme will be reviewed.

7.0 Conclusions

- 7.1 Despite much multi-agency work occurring in the problem area, the issues still persist when there is not a uniformed presence in the area. It is unsustainable to deploy council or police officers to this area on a permanent basis. It is clear that a physical barrier would prevent anti-social behaviour or criminal person or persons, who do not live in the vicinity, from entering the back roads.

8.0 Recommendations

DIRECTOR OF CITY SERVICES

- 8.1 The Director is requested to:
- i. Approve the gating of Back Nowell Place leading from Nowell Street to Harehills Lane. Also approve the gating of Back Nowell Mount leading from Nowell End Row to Harehills Lane as shown on the attached drawing, in accordance with Section 129A of the Highways Act 1980; and
 - ii. Request the Assistant Chief Executive (Corporate Governance) to advertise the notices of intention to make gating orders and, in the event that no representations as to whether or not the proposed gating order should be made in response to the notice or are otherwise received, for the orders to be made and brought into operation.

DIRECTOR OF DEVELOPMENT

- 8.2 The Director is requested to note the content of this report.



Burmantofts & Richmond Hill (BRH) Section 1: NPT Overview

Data

Six weeks' crime data (from Niche via Corvus) and ASB incident data (from IBIS via INCA) between Monday 17th March and Sunday 27th April have been used to identify key areas and issues of note within the Ward / NPT.

NB: A map key is attached as an appendix.

Overall NPT Crime and Anti-Social Behaviour (ASB)

Crime

CRIME TYPE	17 Mar - 23 Mar	24 Mar - 30 Mar	31 Mar - 06 Apr	07 Apr - 13 Apr	14 Apr - 20 Apr	21 Apr - 27 Apr	Grand Total
ARSON	1	0	1	0	1	0	3
ASSAULT	10	11	4	12	7	4	48
BURGLARY DWELLING	6	10	4	8	2	4	34
CRIMINAL DAMAGE - BUILDING NON DWELLING	1	2	2	0	2	3	10
CRIMINAL DAMAGE - DWELLING	7	8	8	7	3	2	35
CRIMINAL DAMAGE - MOTOR VEHICLE	8	6	9	3	3	2	31
CRIMINAL DAMAGE - NON SPECIFIC	2	0	3	2	3	3	13
INTERFERENCE WITH M/V	0	0	0	1	0	1	2
ROBBERY	2	11	0	1	3	2	19
THEFT FROM PERSON	1	1	2	3	3	0	10
THEFT FROM VEHICLE	7	6	9	2	4	6	34
THEFT OF VEHICLE	1		2	4	2	0	9
TWOC	0	0	1	4	2	2	9
GRAND TOTAL	46	55	45	48	35	29	257

ASB

INCIDENT	17 Mar - 23 Mar	24 Mar - 30 Mar	31 Mar - 06 Apr	07 Apr - 13 Apr	14 Apr - 20 Apr	21 Apr - 27 Apr	Grand Total
ASB - AAMV	0	0	0	0	0	1	1
ASB - Animal Related	0	0	0	0	2	0	2
ASB - Drunkenness	5	7	0	1	0	0	13
ASB - Emerg Serv Hoax	0	2	2	2	1	2	9
ASB - Env Dam Litter	0	1	0	0	0	0	1
ASB - Loutish Behaviour	39	23	32	29	9	2	134
ASB - Mal Comms	0	2	6	3	1	4	16
ASB - Neighbour Disp	3	0	3	8	3	1	18
ASB - No Subcategory	2	0	0	0	0	1	3
ASB - Noise	0	0	2	0	0	0	2
ASB - Nuisance M-cycle	3	1	4	3	0	2	13
ASB - Rowdy Behaviour	0	0	0	0	10	25	35
ASB - Street Drinking	0	0	0	1	0	1	2
ASB - Trespass	0	0	1	0	1	0	2
ASB - Vagrancy	0	1	0	0	0	0	1
ASB - Veh Related Nuis	0	0	1	2	0	2	5
Grand Total	52	37	51	49	27	41	257

Crime in BRH ward has shown a 15% decrease and ASB a 17% decrease when compared to the previous 6 week period.

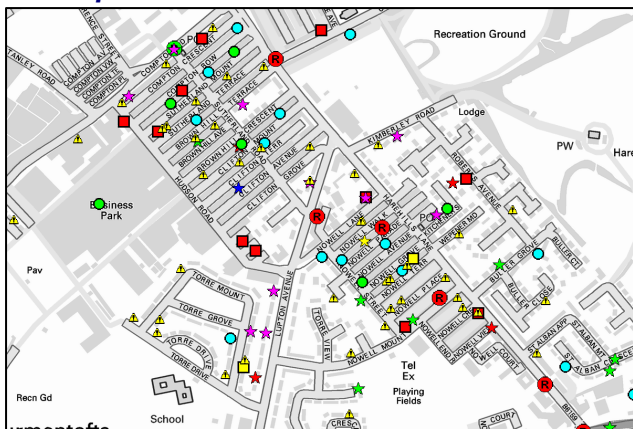
Crime

CRIME TYPE	17 Mar - 23 Mar	24 Mar - 30 Mar	31 Mar - 06 Apr	07 Apr - 13 Apr	14 Apr - 20 Apr	21 Apr - 27 Apr	Grand Total
TWOC	0	0	0	1	0	0	1
ARSON	1	0	0	0	1	0	2
ASSAULT	6	6	0	9	3	2	26
BURGLARY DWELLING	5	4	2	4	1	3	19
CRIMINAL DAMAGE - BUILDING NON DWELLING	0	2	0	0	1	0	3
CRIMINAL DAMAGE - DWELLING	2	4	2	2	2	1	13
CRIMINAL DAMAGE - MOTOR VEHICLE	7	4	4	3	2	2	22
CRIMINAL DAMAGE - NON SPECIFIC	1	0	1	1	1	1	5
INTERFERENCE WITH M/V	0	0	0	1	0	1	2
ROBBERY	1	7	0	0	3	2	13
THEFT FROM PERSON	1	0	1	1	3	0	6
THEFT FROM VEHICLE	6	3	5	0	3	2	19
THEFT OF VEHICLE	1	0	1	2	1	0	5
TWOC	0	0	0	1	2	0	3
Grand Total	31	30	16	25	23	14	139

ASB

ASB TYPE	17 Mar - 23 Mar	24 Mar - 30 Mar	31 Mar - 06 Apr	07 Apr - 13 Apr	14 Apr - 20 Apr	21 Apr - 27 Apr	Grand Total
ASB - AAMV	0	0	0	0	0	1	1
ASB - Animal Related	0	0	0	0	1	0	1
ASB - Drunkenness	2	4	0	1	0	0	7
ASB - Emerg Serv Hoax	0	0	1	1	1	1	4
ASB - Loutish Behaviour	17	11	14	11	5	1	59
ASB - Mal Comms	0	2	4	1	1	1	9
ASB - Neighbour Disp	0	0	1	5	2	0	8
ASB - No Subcategory	1	0	0	0	0	1	2
ASB - Nuisance M-cycle	1	0	2	3	0	0	6
ASB - Rowdy Behaviour	0	0	0	0	5	19	24
ASB - Street Drinking	0	0	0	1	0	0	1
ASB - Vagrancy	0	1	0	0	0	0	1
ASB - Veh Related Nuis	0	0	0	1	0	1	2
Grand Total	21	18	22	24	16	25	125

Hotspot



Both Crime and ASB logs have decreased (by 10%) when compared to the previous six week period. As with the previous analysis, the hotspot continues to be clustered around the Nowells, Cliftons and Sutherlands. Peak times for both crime and ASB in this area have been highlighted as between 16:00 and 23:00hrs.

Over half of the Burmantofts area burglaries occurred within this mapped area – a large majority of these offences were committed overnight and entry gained through insecure windows. Electrical items were the key items stolen. Almost two thirds of the TFMV offences in the Burmantofts area occurred

within this specified area – 14 offences. All but 2 of these offences entailed windows being smashed on vehicles and items (usually on show, predominantly Sat Navs) being stolen. Peak time for TFMV offences in the area 21:00 x 04:00hrs. DTMV and Damage to Dwelling offences were also relatively high in this area – principally in the Comptons and Nowells – mainly bricks/stones through windows of cars/houses. There has also been a notable amount of assaults in this area. Half of these were domestic related. Peak times for assaults were 11:00 x 15:00hrs and 22:00 x 02:00hrs

Street Analysis

The table below displays the top 20 streets within Burmantofts based on the number of crimes committed but also provides an indication of the number of Anti-social behaviour logs per street and an overall total of occurrences of any sort.

Street Name	ASB	TWOC	ARSON	ASSAULT	BURGLARY DWELLING	CRIMINAL DAMAGE - BUILDING NON DWELLING	CRIMINAL DAMAGE - DWELLING	CRIMINAL DAMAGE - MOTOR VEHICLE	CRIMINAL DAMAGE - NON SPECIFIC	INTERFERENCE WITH M/V	ROBBERY	THEFT FROM PERSON	THEFT FROM VEHICLE	THEFT OF VEHICLE	TWOC	CRIME TOTALS	GRAND TOTAL
BECKETT STREET	17	0	0	0	0	0	0	0	0	0	1	1	1	0	0	3	20
TORRE ROAD	2	0	0	2	0	3	0	0	1	1	1	1	0	0	0	9	11
TORRE MOUNT	7	0	1	0	1	0	0	0	0	0	0	0	1	0	0	3	10
TORRE LANE	3	0	0	0	0	0	1	0	0	0	2	0	2	1	0	6	9
BELLBROOKE AVENUE	8	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	8
HAREHILLS LANE	2	0	0	1	0	0	0	1	0	0	2	0	1	0	1	6	8
LUPTON AVENUE	2	0	0	0	0	0	0	0	0	0	1	0	4	0	1	6	8
COMPTON ROAD	1	0	0	1	0	0	0	2	0	0	0	1	2	0	0	6	7
HASLEWOOD CLOSE	5	0	0	0	0	0	1	1	0	0	0	0	0	0	0	2	7
NOWELL MOUNT	3	0	0	2	0	0	0	1	0	0	1	0	0	0	0	4	7
CLIFTON MOUNT	2	1	0	0	2	0	1	0	0	0	0	0	0	0	0	4	6
SUTHERLAND TERRACE	5	0	0	0	1	0	0	0	0	0	0	0	0	0	0	1	6
SUTHERLAND MOUNT	0	0	0	2	1	0	2	0	0	0	0	0	0	0	0	5	5
YORK ROAD	0	0	0	1	0	0	0	3	0	0	0	0	1	0	0	5	5
HASLEWOOD DRIVE	1	0	0	0	0	0	0	1	1	0	0	0	0	1	0	3	4
KIMBERLEY ROAD	2	0	0	0	0	0	0	0	0	0	0	0	2	0	0	2	4
NOWELL CRESCENT	2	0	0	2	0	0	0	0	0	0	0	0	0	0	0	2	4
NOWELL TERRACE	3	0	0	0	1	0	0	0	0	0	0	0	0	0	0	1	4
BROWNHILL TERRACE	2	0	0	0	0	0	0	0	0	0	0	0	1	0	0	1	3
CHERRY COURT	1	0	0	0	1	0	1	0	0	0	0	0	0	0	0	2	3

Data

Six weeks' crime data (from Niche via Corvus) and ASB incident data (from IBIS via INCA) between Monday 28th April and Sunday 8th June have been used to identify key areas and issues of note within the Ward / NPT.

NB: A map key is attached as an appendix.

Overall NPT Crime and Anti-Social Behaviour (ASB)

Crime

CRIME TYPE	28Apr-04May	05May-11May	12May-18May	19May-25May	26May-01Jun	02Jun-08Jun	Grand Total
ARSON	1	1	1	1	1	0	5
ASSAULT	4	7	4	5	7	16	43
BURGLARY DWELLING	4	3	4	3	3	5	22
CRIMINAL DAMAGE - BUILDING NON DWELLING	1	1	1	1	1	1	6
CRIMINAL DAMAGE - DWELLING	7	3	1	6	10	9	36
CRIMINAL DAMAGE - MOTOR VEHICLE	7	1	3	5	2	12	30
CRIMINAL DAMAGE - NON SPECIFIC	1	5	3	2	1	1	13
INTERFERENCE WITH M/V	0	2	1	0	0	0	3
ROBBERY	2	3	1	1	1	0	8
THEFT FROM PERSON	4	2	2	0	0	2	10
THEFT FROM VEHICLE	2	2	6	0	4	1	15
THEFT OF VEHICLE	0	3	2	1	0	0	6
TWOC	0	1	0	3	2	1	7
GRAND TOTAL	33	34	29	28	32	48	204

ASB

INCIDENT	02Jun-08Jun	05May-11May	12May-18May	19May-25May	26May-01Jun	28Apr-04May	Grand Total
ASB - Animal Related	2	0	1	1	0	3	7
ASB - Emerg Serv Hoax	1	0	5	3	0	0	9
ASB - Env Dam Litter	0	0	1	0	0	0	1
ASB - Mal Comms	0	4	4	3	3	1	15
ASB - Neighbour Disp	8	5	7	12	3	4	39
ASB - No Subcategory	1	1	0	0	0	0	2
ASB - Noise	0	1	0	1	0	1	3
ASB - Nuisance M-cycle	2	1	0	1	0	0	4
ASB - RNB - Fireworks	0	0	0	0	1	0	1
ASB - Rowdy Behaviour	29	31	25	31	29	29	174
ASB - Street Drinking	1	0	0	0	0	0	1
ASB - Trespass	0	1	0	1	1	0	3
ASB - Veh Related Nuis	1	0	0	1	0	2	4
GRAND TOTAL	46	44	43	54	37	40	263

Crime in BRH ward has shown a 21% decrease and ASB a 2% increase when compared to the previous 6 week period.

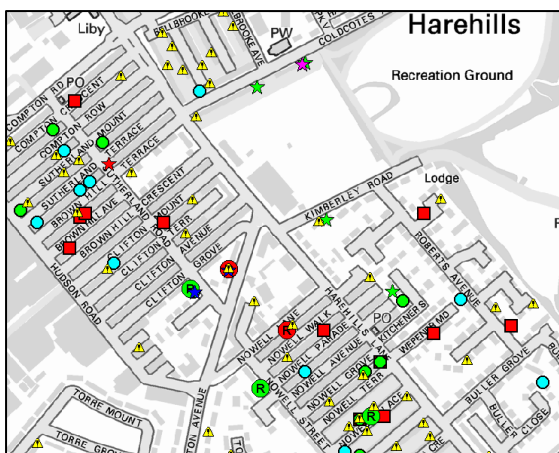
Crime

CRIME TYPE	28Apr-04May	05May-11May	12May-18May	19May-25May	26May-01Jun	02Jun-08Jun	Grand Total
ARSON	1	1	1	0	0	0	3
ASSAULT	2	3	2	5	2	7	21
BURGLARY DWELLING	3	1	2	1	3	4	14
CRIMINAL DAMAGE - BUILDING NON DWELLING	1	0	1	1	0	1	4
CRIMINAL DAMAGE - DWELLING	4	2	0	3	2	4	15
CRIMINAL DAMAGE - MOTOR VEHICLE	7	0	0	2	1	7	17
CRIMINAL DAMAGE - NON SPECIFIC	0	3	0	1	0	1	5
ROBBERY	1	1	1	1	1	0	5
THEFT FROM PERSON	2	2	1	0	0	2	7
THEFT FROM VEHICLE	0	1	3	0	3	1	8
THEFT OF VEHICLE	0	1	1	1	0	0	3
TWOC	0	0	0	0	1	1	2
GRAND TOTAL	21	15	12	15	13	28	104

ASB

INCIDENT	28Apr-04May	05May-11May	12May-18May	19May-25May	26May-01Jun	02Jun-08Jun	Grand Total
ASB - Animal Related	2	0	0	0	0	0	2
ASB - Emerg Serv Hoax	0	0	3	3	0	1	7
ASB - Mal Comms	0	0	2	2	1	0	5
ASB - Neighbour Disp	3	5	1	6	3	4	22
ASB - No Subcategory	0	0	0	0	0	1	1
ASB - Nuisance M-cycle	0	0	0	0	0	2	2
ASB - RNB - Fireworks	0	0	0	0	1	0	1
ASB - Rowdy Behaviour	17	21	15	15	15	11	94
ASB - Trespass	0	1	0	0	1	0	2
ASB - Veh Related Nuis	1	0	0	0	0	0	1
Mal Comms	0	1	0	0	0	0	1
Grand Total	23	28	21	26	21	19	138

Hotspot – Nowells and Cliftons/Comptons



In comparison to the previous 6 week period, crime in this area has shown a significant decrease, by 25%. ASB however has shown to increase by 9%. As with the previous analysis, the hotspot continues to be clustered around the Nowells, Cliftons and Sutherlands. Peak times for both crime and ASB have been between 16:00 and 23:00hrs. There has been a notable increase in ASB and Nuisance calls over this period – particularly in the Nowells. Calls have generally tended to refer to groups of youths throwing stones, making noise, shouting abuse and intimidating residents.

Burglary Dwelling offences have shown a significant decrease (by 46%) in Burmantofts area when compared to the previous 6 week period.

Although overall crime in Burmantofts have shown a decrease – Criminal Damage offences (to Dwellings) have shown to increase by 13%. These offences have continued to be predominant in the Nowells and Compton’s – consisting mainly of bricks/stones being thrown through windows. Assaults, although showing a slight decrease, still remain relatively high in this area. Over half of these assaults were domestic related.

The table below displays the top 20 streets within Burmantofts based on the number of crimes committed but also provides an indication of the number of Anti-social behaviour logs per street and an overall total of occurrences of any sort.

Street Name	ASB	ARSON	ASSAULT	BURGLARY DWELLING	CRIMINAL DAMAGE - BUILDING NON DWELLING	CRIMINAL DAMAGE - DWELLING	CRIMINAL DAMAGE - MOTOR VEHICLE	CRIMINAL DAMAGE - NON SPECIFIC	ROBBERY	THEFT FROM PERSON	THEFT FROM VEHICLE	THEFT OF VEHICLE	TWOC	CRIME TOTAL	GRAND TOTAL
NOWELL PLACE	14	0	2	1	0	1	0	0	0	1	0	0	0	5	19
BECKETT STREET	10	0	1	0	0	0	2	0	0	0	1	0	0	4	14
LUPTON AVENUE	7	0	1	0	0	0	1	0	1	0	0	1	0	4	11
NOWELL MOUNT	6	0	0	0	0	1	0	0	0	0	1	0	0	2	8
YORK ROAD	1	0	0	0	0	0	3	1	0	1	2	0	0	7	8
BELLBROOKE GROVE	7	0	0	0	0	0	0	0	0	0	0	0	0	0	7
HASLEWOOD DRIVE	4	0	1	0	0	2	0	0	0	0	0	0	0	3	7
SUTHERLAND MOUNT	4	0	0	1	0	2	0	0	0	0	0	0	0	3	7
BELLBROOKE PLACE	6	0	0	0	0	0	0	0	0	0	0	0	0	0	6
COLDCOTES AVENUE	2	0	0	1	0	0	2	0	0	0	1	0	0	4	6
ROBERTS AVENUE	3	0	2	1	0	0	0	0	0	0	0	0	0	3	6
LINCOLN GREEN ROAD	3	0	0	0	1	0	0	0	1	0	0	0	0	2	5
BROWNHILL TERRACE	2	0	0	2	0	0	0	0	0	0	0	0	0	2	4
HAREHILLS LANE	2	0	1	0	1	0	0	0	0	0	0	0	0	2	4
NOWELL COURT	2	0	0	0	1	1	0	0	0	0	0	0	0	2	4
NOWELL LANE	3	0	0	0	0	0	0	0	1	0	0	0	0	1	4
STONEY ROCK LANE	3	0	0	0	0	0	0	0	0	1	0	0	0	1	4
TORRE LANE	2	0	0	0	1	0	0	0	0	1	0	0	0	2	4
TORRE PLACE	4	0	0	0	0	0	0	0	0	0	0	0	0	0	4
APPLETON SQUARE	2	0	0	0	0	0	1	0	0	0	0	0	0	1	3

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Appendix 2 – Proposed location of alleygates (Back Nowell Place / Mount)



Proposed locations of alleygates and matching fencing / railing

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Agenda Item 12



"Mike Willison"
<mjw@willison.demon.co.uk
>
19/06/08 16:33

To <nrwdpd@jacobs.com>
cc "Laura Pilgrim" <Laura.Pilgrim@leeds.gov.uk>
bcc
Subject NRWDPD Issues and Alternative Option

For Follow Up: Normal Priority

For the attention of Nicky Leggatt

This response is made on behalf of the Leeds Local Access Forum (LLAF)

The LLAF was established under the Countryside and Rights of Way Act 2000 to advise the local authority 'as to the improvement of public access to land in that area for the purposes of open-air recreation and the enjoyment of the area, and as such other matters as may be prescribed'.

When formulating and giving advice the LLAF has to have regard to:

- the needs of land management
- the desirability of conserving natural beauty (ie flora, fauna, geology and anything relating to natural features of the earth's surface, including land formation, climate and distribution of flora and fauna
- guidance from the Secretary of State.

Public Access and recreation can be affected by development planning, for example changes of the use to which land is put may change the amenity enjoyed by access users of that land or adjoining land. The LLAF therefore is interested in the LDF process as regards the Core Strategy, about which it has commented, and site specific allocations of land. In regard to the latter point the LLAF would need to address the following:

- does a site specific allocation potentially impact on access, whether on CRoW Access Land or public rights of way, resulting in more or less access being available?
- does a site specific allocation potentially impact on the quality of the experience enjoyed by public access users, whether on an area or linear basis, resulting in more or less access being available?
- for any site specific allocation are there any safeguards which could be adopted to maintain access or the quality of experience of access users?

As regards the present consultation, most of the issues at this stage are very broad such that the LLAF is unable to comment except in the general sense outlined in the 3 bullet points immediately above. The LLAF would hope to make a fuller response at the preferred options stage when there are specific site allocations. However, the LLAF is able to make comment on specific issues as follows:

Issue 18

Option 1 Yes 2=
Option 2 Yes 2=
Option 3 Yes 5
Option 4 Yes 1
Option 5 Yes 6
Option 6 Yes 4

Issue 31

Yes

The LLAF agrees with the supporting text at paragraph 5.5.

Hope these comments are helpful.

Please keep the LLAF informed about the next stage of the consultation via Laura Pilgrim, the LLAF Secretary.

Dr Mike Willison
Chairman, Leeds Local Access Forum
35 Church Wood Avenue
Leeds
LS16 5LF

Tel: 0113 230 6259

ACCESS NEWSLETTER

Issue 33

May 2008

JOINT COMMITTEE ON THE DRAFT MARINE BILL ESTABLISHED - CALL FOR EVIDENCE

An announcement has been made that a Joint Committee, chaired by Lord Greenway, has been set up to undertake pre-legislative scrutiny of the draft Marine Bill that was published on 3 April. The Committee, made up of members from both Houses, comprises 11 MPs and 11 peers. The scrutiny of the draft Bill by the Joint Committee is separate to the scrutiny already announced by the EFRA Committee – see details in Issue 31 of the Access newsletter.

The Committee will take oral and written evidence on the draft Marine Bill, and make recommendations in a report to Government by 22 July 2008. The Committee would like to invite written submissions to assist it in its scrutiny of the draft Bill.

Submissions, which should be original and not copies of papers written for the Government consultation or any other inquiry, must be received by **Monday 16th June**. However, owing to the short timetable the Committee is working to, papers received by the *beginning of June* are most likely to influence the work of the Committee.

Submissions can be posted to: The Committee, Scrutiny Unit, House of Commons, 7 Millbank, London, SW1P 3JA, or emailed to: draftmarinebill@parliament.uk

ORAL EVIDENCE

The Committee expects to start taking oral evidence in June. The programme of such evidence sessions will be announced soon. It will be available, together with the written and oral evidence received, on the website: http://www.parliament.uk/parliamentary_committees/jcdmb.cfm

ISSUES TO BE SCRUTINISED BY THE JOINT COMMITTEE

The issues that the Joint Committee will examine include:

- The challenge of assessing whether the legislative framework for marine spatial planning set out is fit for purpose in the absence of the government setting out what the objectives for the planning system are (the Marine Policy Statement).
- How well the regulatory framework proposed will operate, given the wide range of responsibilities involved.
- The proposed powers, structure and regulatory role of the Marine Management Organisation.
- How well the provisions of the Bill will fit with the aims and policies of the devolved assemblies.
- Will the system proposed be sufficient to meet the requirements of the forthcoming European Marine Strategy Directive and achieve 'good environmental status' as defined under the Directive.

- Whether the proposed Marine Spatial Plans will be based on adequate scientific data and provide certainty about where activities and developments will be permitted in a given time frame.
- Whether improvements to the management and enforcement of inshore marine fisheries can deliver required conservation and sustainable development objectives.
- Should there be a statutory requirement on a UK body to ensure that the network of Marine Conservation Zones is created?
- Is there sufficient biological data to identify a potential network of Marine Conservation Zones, especially in offshore areas, and what data will be required to measure their effectiveness? What proportion should be highly protected?
- Should socio-economic criteria as well as scientific criteria be used in identifying areas to be Marine Conservation Zones? What lessons on the designation of protected areas can be learned from existing SACs and Marine Nature Reserves?
- Will the Government's 3GW renewable energy target create a demand for marine sites that have potential as conservation areas?
- The suitability of including regulatory issues concerning inland waters within the Marine Bill.
- The appropriateness of the measures contained in the draft Bill aimed at creating an English coastal route.

LEEDS LOCAL ACCESS FORUM FORWARD WORK PROGRAMME 2008/2009

MEETING DATE	ITEMS	RESPONSIBLE OFFICER
16 th September 2008	Annual Report 2007/08	Laura Pilgrim
11 th November 2008		
17 th February 2009		
12 th May 2009		

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